

I Mina'trentai Singko Na Liheslaturan Guåhan
BILL STATUS

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED	FISCAL NOTES	NOTES
164-35 (COR)	Louise B. Muña Jose "Pedro" Terlaje William M. Castro	AN ACT TO ADD A NEW § 181004 TO ARTICLE 10, CHAPTER 18, TITLE 22, GUAM CODE ANNOTATED RELATIVE TO LUNG CANCER SCREENING COVERAGE IN HEALTH INSURANCE/BENEFIT PLANS SOLD ON GUAM AND BY MEDICAID AND THE MEDICALLY INDIGENT PROGRAM (MIP).	6/14/19 10:26 a.m.						

I MINA'TRENTAI SINGKO NA LIHESLATURAN GUÅHAN
2019 (FIRST) Regular Session

Bill No. 164-35 (Cop)

Introduced by:
Muña

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AN ACT TO ADD A NEW § 181004 TO ARTICLE 10, CHAPTER 18, TITLE 22, GUAM CODE ANNOTATED RELATIVE TO LUNG CANCER SCREENING COVERAGE IN HEALTH INSURANCE/BENEFIT PLANS SOLD ON GUAM AND BY MEDICAID AND THE MEDICALLY INDIGENT PROGRAM (MIP).

1 **BE IT ENACTED BY THE PEOPLE OF GUAM:**

2 **Section 1.** A new §181004 is added to Article 10, Chapter 18, Division 2, Title 9,
3 Guam Code Annotated to read as follow:

4 **“§181004. Lung Cancer Screening**

5 **(a) Legislative Findings and Intent.**

6 **I Liheslaturan Guåhan finds rationale for The U.S. Preventive Services Task Force**
7 **(USPSTF) on lung cancer screening, December 2016, is as follows:**

8 **“Importance**

9 **Lung cancer is the third most common cancer and the leading cause of cancer death**
10 **in the United States. The most important risk factor for lung cancer is smoking, which**
11 **results in approximately 85% of all U.S. lung cancer cases. Although the prevalence**
12 **of smoking has decreased, approximately 37% of U.S. adults are current or former**
13 **smokers. The incidence of lung cancer increases with age and occurs most commonly**
14 **in persons aged 55 years or older. Increasing age and cumulative exposure to tobacco**
15 **smoke are the 2 most common risk factors for lung cancer.**

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1 Lung cancer has a poor prognosis, and nearly 90% of persons with lung cancer die of
2 the disease. However, early-stage non-small cell lung cancer (NSCLC) has a better
3 prognosis and can be treated with surgical resection.

4 **Detection**

5 Most lung cancer cases are NSCLC, and most screening programs focus on the
6 detection and treatment of early-stage NSCLC. Although chest radiography and
7 sputum cytologic evaluation have been used to screen for lung cancer, LDCT has
8 greater sensitivity for detecting early-stage cancer.

9 **Benefits of Detection and Early Treatment**

10 Although lung cancer screening is not an alternative to smoking cessation, the
11 USPSTF found adequate evidence that annual screening for lung cancer with LDCT
12 in a defined population of high-risk persons can prevent a substantial number of lung
13 cancer-related deaths. Direct evidence from a large, well-conducted, randomized,
14 controlled trial (RCT) provides moderate certainty of the benefit of lung cancer
15 screening with LDCT in this population. The magnitude of benefit to the person
16 depends on that person's risk for lung cancer because those who are at highest risk are
17 most likely to benefit. Screening cannot prevent most lung cancer-related deaths, and
18 smoking cessation remains essential.

19 **Harms of Detection and Early Intervention and Treatment**

20 The harms associated with LDCT screening include false-negative and false-positive
21 results, incidental findings, overdiagnosis, and radiation exposure. False-positive
22 LDCT results occur in a substantial proportion of screened persons; 95% of all
23 positive results do not lead to a diagnosis of cancer. In a high-quality screening
24 program, further imaging can resolve most false-positive results; however, some
25 patients may require invasive procedures.

26 The USPSTF found insufficient evidence on the harms associated with incidental
27 findings. Overdiagnosis of lung cancer occurs, but its precise magnitude is uncertain.

1 A modeling study performed for the USPSTF estimated that 10% to 12% of screen-
2 detected cancer cases are overdiagnosed—that is, they would not have been detected
3 in the patient's lifetime without screening. Radiation harms, including cancer
4 resulting from cumulative exposure to radiation, vary depending on the age at the
5 start of screening; the number of scans received; and the person's exposure to other
6 sources of radiation, particularly other medical imaging.

7 **USPSTF Assessment**

8 The USPSTF concludes with moderate certainty that annual screening for lung cancer
9 with LDCT is of moderate net benefit in asymptomatic persons who are at high risk
10 for lung cancer based on age, total cumulative exposure to tobacco smoke, and years
11 since quitting smoking. The moderate net benefit of screening depends on limiting
12 screening to persons who are at high risk, the accuracy of image interpretation being
13 similar to that found in the NLST (National Lung Screening Trial), and the resolution
14 of most false-positive results without invasive procedures.”

15 *I Liheslatura* further finds most insurance companies issuing group health insurance
16 or benefit programs on Guam have adopted the *Preventive and Wellness Service*
17 benefit of the *Patient Protection And Affordable Care Act* where screening of high-
18 risk groups for certain diseases are covered with cost such as co-payments or
19 deductibles.

20 *I Liheslatura* further finds that nearly every study or survey in the last 30 years show
21 that Guam has one of the highest tobacco smoking in the United States which
22 corresponds to a higher rate of lung diseases including lung cancer.

23 It is the intent of *I Liheslatura* to formally adopt, in Public Law, the recommendations
24 of the USPSTF for lung cancer screening.

25 **(b) Lung Cancer Screening Coverage.**

26 Every policy of health insurance issued or renewed to a resident of Guam on or after
27 January 1, 2020, except a policy that provides coverage only for specified and limited

1 benefits, shall provide coverage for annual screening for lung cancer with low-dose
2 computed tomography (LDCT) in adults aged fifty five (55) to (80) years who have a
3 thirty (30) pack-year or more smoking history and currently smoke or have quit
4 within the past fifteen (15) years. Screening should be discontinued once a person has
5 not smoked for fifteen (15) years or develops a health problem that substantially
6 limits life expectancy or the ability or willingness to have curative lung surgery.

7 (c) The Director of the Department of Public Health may adjust the screening
8 recommendations in this Section, *supra*, in the event that the *United States Preventive*
9 *Services Taskforce* adopts new recommendations.

10 (d) Nothing herein is deemed to prevent any health insurance policy from covering
11 screening outside the age ranges in §181004(b) of this Article *or* requiring a co-
12 payment and/or deductible for such screening outside of said age ranges.

13 (e) To the extent permitted by federal law, rules and regulations, the provisions of this
14 section, *supra*, shall apply to persons covered by the *Medicaid* without the
15 requirement for precertification. Every policy of health insurance issued or renewed
16 to a resident of Guam on or after January 1, 2020 and the *Medically Indigent*
17 *Program* shall cover lung cancer screening as defined in (b) *supra*. Coverage under
18 this Section shall not be subject to a deductible or coinsurance for services. without
19 the requirement for precertification.”